Radiation Safety of Radio Base Stations
With the rapid development of public mobile services, the public has a growing concern about the radiation safety of radio base stations (RBS).

RBS are one of the fundamental components of a public mobile network. It is necessary for mobile network operators (MNOs) to install RBS, including those of 2G, 3G, 4G and 5G networks, throughout the territory in order to provide uninterrupted communications services to the public.

Regarding the radiation safety of RBS, the Department of Health (DH) indicates that unlike ionizing radiation such as X-rays and nuclear radiation, radiofrequency electromagnetic fields generated by RBS are a type of non-ionizing radiation (NIR). In simple terms, NIR has lower energy and is insufficient to change the chemical properties of substances. It cannot cause harm by breaking chemical bonds in the human body. Other examples of NIR commonly encountered in our daily life are visible light, infrared rays and radio broadcast signals.

Regarding the safety standards of NIR (such as the radiofrequency electromagnetic fields generated by RBS) received by human body, the International Commission on Non-ionizing Radiation Protection (ICNIRP) has set the NIR safety limits based on the findings of scientific literature and related health risk assessments. The World
Health Organization (WHO) recognises the limits set by ICNIRP and encourages countries worldwide to adopt the limits, and is of the view that there is no sufficient scientific evidence indicating that exposure to NIR levels below the ICNIRP limits will cause adverse health effects.

According to conditions of telecommunications licences, MNOs are required to obtain approvals from the Communications Authority (CA) before bringing their RBS into operation. Having consulted the DH, the CA has adopted the NIR limits as set by the ICNIRP as the approval criteria for RBS. In vetting the applications, apart from examining the radiation level of individual RBS, the CA will also take into account the total radiation level of all RBS installed at the same location to ensure that the total radiation level complies with the ICNIRP before granting approval for these applications. The CA has also issued the Code of Practice for the Protection of Workers and Members of Public Against Non-Ionizing Radiation Hazards from Radio Transmitting Equipment for the MNOs’ compliance so as to ensure that the radiation levels of RBS meet the NIR limits set by the ICNIRP. Furthermore, the Office of the Communications Authority (OFCA) will conduct from time to time sample checks on the radiation levels of approved RBS so as to safeguard public health.
ICNIRP limits or similar requirements are commonly adopted by many of the developed economies and economies with dense population, such as Germany, France, the United States, the United Kingdom, Australia, New Zealand, Japan, Singapore and Korea, as their radiation safety standards. The CA will consult the DH and obtain its professional advice from time to time in order to keep abreast of the latest development of the radiation safety standards.

Members of the public may also visit the following webpage for more information about radiation safety:


Members of the public may call 2961 6648 if they are concerned about the radiation levels at their homes or in public places. OFCA will deploy its staff to conduct site inspections and measurements of radiation level, and will explain to members of the public the measurement results.

Members of the public may also visit the following webpage for more information about radiation safety: